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Department of State **TELEGRAM**

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11/19/68

Rome 9566

46
ACTION EUR 15

INFO EUR 15,CCO 00,CIAE 00,DODE 00,NSAE 00,NSCE 00,SSO 00,USIE 00,
CAB 09,COM 08,DOT 12,INR 07,RSC 01,SS 25,L 03,H 02,NSC 10,P 04,
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O 191800Z NOV 68
FM AMEMBASSY ROME
TO SECSTATE WASHDC IMMEDIATE 8936
SATE GRNC

C O N F I D E N T I A L ROME 9566

SUBJECT: CIVAIR

REF: STATE 269389 - AV 4 ET-

051865
DEPARTMENT OF STATE A/CDC/MR
REVIEWED BY _____ DATE 25 MAY 1982
RDS☐or XDS☐EXT. DATE _____
TS AUTH. _____ REASON(S) _____
ENDORSE EXISTING MARKINGS ☐
DECLASSIFIED☐ RELEASABLE☒
RELEASE DENIED☐
PA or FOI EXEMPTIONS _____

1. THIS MORNING EMBOFF WAS URGENTLY REQUESTED CALL ON SORO. ALSO PRESENT WERE SAVORGNAN AND SERAFINI. AIDE-MEMOIRE HANDED TO EMBOFF WITH EXPLANATION THAT EMBASSY CHANNEL BEING USED IN VIEW OF IMMINENT DEPARTURE OF ORTONA FROM WASHINGTON FOR ROME CONSULTATIONS.

(1)

2. SORO EXPLAINED THAT CIVILAVIA INSISTED ON MAKING CLEAR CERTAIN POINTS WHICH ARE CONTAINED IN THREE NUMBERED PARAGRAPHS OF AIDE-MEMOIRE. HE URGED THAT IN ANY RESPONSE WE MIGHT MAKE TO AIDE-MEMOIRE WE NOT TAKE UP THE SPECIFIC POINTS WHICH, IN HIS VIEW, APPROPRIATE SUBJECTS FOR NEGOTIATIONS. FONOFF BELIEVES PRE-NEGOTIATIONS HAVE, IF ANYTHING, ALREADY BEEN CARRIED TOO FAR AND TIME HAS COME TO START NEGOTIATIONS. SORO AND HIS COLLEAGUES SEVERAL TIMES DURING DISCUSSION REPEATED THESE BASIC POINTS.

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3. AIDE-MEMOIRE (BEING POUCHED) OPENS WITH AFFIRMATION OF GOI WISH TO RESUME AIR NEGOTIATIONS AS SOON AS POSSIBLE. IT ENDS WITH PROPOSAL THAT NEGOTIATIONS BEGIN IN WASHINGTON BEFORE END OF NOVEMBER. IN BETWEEN ARE THREE POINTS WHICH GOI CONSIDERS IT OPPORTUNE TO SPECIFY AND WHICH COULD BE FURTHER DISCUSSED BETWEEN THE TWO DELEGATIONS.

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7. COMMENT: IT IS CLEAR THAT AIDE-MEMOIRE IS NEGOTIATED DOCUMENT WITH FONOFF CONTRIBUTING BEGINNING AND END AND CIVILAVIA MIDDLE PORTION. FONOFF UNDOUBTEDLY RESISTED IDEA OF PRESENTING AIDE-MEMOIRE AT THIS POINT, WHICH CIVILAVIA MAY WELL HAVE WANTED IN FORM OF NOTE. EXTREME UNHAPPINESS OF CIVILAVIA MAY BE ATTRIBUTED IN PART TO FACT THAT AGREEMENT WHICH THEY ARE LIKELY TO GET NOW NOT MUCH DIFFERENT FROM WHAT THEY COULD HAVE ACHIEVED HAD THEY NOT BROKEN OFF NEGOTIATIONS IN MAY 1967 AND DENOUNCED AGREEMENT. EMBASSY SHARES FONOFF VIEW THAT PRENEGOTIATIONS HAVE GONE AS FAR AS THEY CAN AND THAT THERE IS NO NEED TO RESPOND NOW TO POINTS IN AIDE-MEMOIRE. WE RECOMMEND THEREFORE THAT WE BE AUTHORIZED TO PRESENT BRIEF AIDE-MEMOIRE WHICH TAKES NOTE OF POINTS (A) AND (B) OF GOI AIDE-MEMOIRE, AGREES THAT THESE POINTS OF DISAGREEMENT ARE SUITABLE FOR FUTURE DISCUSSION DURING NEGOTIATIONS, AND PROPOSES SPECIFIC DATE FOR BEGINNING NEGOTIATIONS IN WASHINGTON. IN LINE WITH RODRIGUEZ STATEMENT THAT WE NEED TEN-DAY ADVANCE NOTICE, WE MIGHT SUGGEST NOVEMBER 29 EVEN THOUGH IT IS FRIDAY FOLLOWING THANKSGIVING, SINCE THIS WOULD MEET ITALIAN WISH TO START BEFORE END OF NOVEMBER. ON POINT (C) WE SHOULD AFFIRM, IF OUR PRESUMPTION IS CORRECT, THAT PROPOSED AD REFERENDUM PROCEDURE IS NORMAL.

GP-3. ACKLEY

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